

JUDICIAL COUNCIL OF CALIFORNIA

455 Golden Gate Avenue · San Francisco, California 94102-3688 www.courts.ca.gov

CIRCULATING ORDER MEMORANDUM TO THE JUDICIAL COUNCIL

Circulating Order Number: CO-18-02

Title

Allocation of \$15 Million From the Trial Court Trust Fund to support start-up activities associated with Implementation of Pretrial Reform

Rules, Forms, Standards, or Statutes Affected None

Recommended by

Judicial Council staff
Martin Hoshino, Administrative Director

Action Requested

VOTING MEMBERS ONLY: Vote and return by email or fax. Additionally, return original signature page.

Please Respond By

October 31, 2018

Date of Report

October 24, 2018

Contact

Zlatko Theodorovic, 916-263-1397 <u>zlatko.theodorovic@jud.ca.gov</u> Shelley Curran, 415-865-4013 <u>Shelley.curran@jud.ca.gov</u>

Executive Summary

Pursuant to Statutes 2018, Chapter 449, the Judicial Council is required to allocate \$15 million from the Trial Court Trust Fund to support start-up activities associated with implementation of pretrial reform.

If the funding provided for in SB 862 is not allocated for expenditure to support start-up activities associated with implementation of pretrial reform, the state will not be able to initiate the necessary work related to these reforms.

Recommendation

Judicial Council staff recommend that the Judicial Council allocate \$15 million from the Trial Court Trust Fund to support start-up activities associated with implementation of pretrial reform, as follows:

- 1. \$7.95 million for county probation departments;
- 2. \$4.45 million for Court Case Management System/Pretrial Assessment Information integration;
- 3. \$1.6 million to trial courts as "seed" money for implementation;
- 4. \$930,000 for Judicial Council implementation staff; and
- 5. \$70,000 for travel, trainings, and expert panel costs.

Relevant Previous Council Action

None.

Recommendation

Pursuant to Statutes 2018, Chapter 449 (Sen. Bill 862), the Judicial Council is required to allocate \$15 million from the Trial Court Trust Fund to support start-up activities associated with implementation of pretrial reform.

Item 0250-101-0932, Provision 20:

Notwithstanding any other law, and subject to the passage of pre-trial reform legislation, the Judicial Council shall allocate up to \$15,000,000, in the 2018–19 fiscal year, to support start-up activities associated with implementation of pre-trial reform, including development of protocols and rules of court, training, administrative activities, and other necessary activities. These funds shall be reimbursed from a General Fund appropriation provided for this purpose in the Budget Act of 2019. Upon approval of the Administrative Director, the Controller shall transfer an amount determined by the Administrative Director to Item 0250-001-0932 to facilitate funding of the start-up activities. It is estimated that implementation of the pre-trial reform legislation will have an annual cost of \$200,000,000, as reflected in the most recent longer-term state spending plan.

Consistent with discussions with the Department of Finance and the Chief Probation Officers of California (CPOC), these funds are recommended to be allocated as outlined below:

- 1. \$7.95 million—County probation departments to support planning and implementation activities associated with providing pretrial assessment services based on the following formula:
 - \$100,000 to each county with a population of 0 to 200,000, inclusive;
 - \$150,000 to each county with a population of 200,001 to 749,999, inclusive; and

• \$200,000 to each county with a population of 750,000 and above.

See Table 1 below for a listing of the distribution by county.

2. \$4.45 million—Court Case Management System/Pretrial Assessment Information integration.

The Judicial Council will integrate the court case management systems (CMSs) with pretrial risk assessment programs. The pretrial assessment agencies will log scores and data related to the major risk assessment tools in the system and the data will be sent directly to the courts' CMSs and statewide data warehouse. This will allow the judicial branch to track risk-level outcomes at the individual level and will serve as a data repository to fulfill the data reporting requirements of pretrial reform.

Because many of the courts are changing to new CMSs, the full statewide integration with CMSs will take several years to complete; however the application with the ability to house risk assessment data should be available in late 2019.

3. \$1.6 million—Initial funding/seed money for courts for immediate implementation needs.

Courts will be provided initial implementation funding to begin their work associated with pretrial reform. Appropriate uses of the funds include contracting with subject matter experts for technical assistance, in-state travel, or other costs associated with pretrial reform implementation. Additional funding will be sought in the 2019–20 budget for identified needs and other start-up costs.

See Table 1 below for a listing of the distribution by trial court.

Distribution of the \$1.6 million to trial courts will be based on the following formula:

- \$20,172 to each county with a population of 0 to 200,000, inclusive;
- \$30,172 to each county with a population of 200,001 to 749,999, inclusive; and
- \$40,172 to each county with a population of 750,000 and above.
- 4. \$930,000—Judicial Council staff to support the work associated with statewide mandates.

Examples of Judicial Council staff duties include assisting with drafting rules of court; providing legal advice; coordinating trainings and technical assistance; compiling and maintaining a list of validated risk assessment tools; conducting duties associated with data collection and report writing; and designing, developing, implementing, maintaining, and supporting the technology integration. These are ongoing costs that the council will seek funding for in the 2019–20 budget.

5. \$70,000—Travel, trainings, and expert panel costs.

The Judicial Council is required to provide judicial education and coordinate training efforts with the CPOC. The council and the CPOC will host three or four regional trainings throughout the state in January and February 2019. The trainings will bring together courts with local justice system partners and other stakeholders. Other training opportunities will also be made available, including webinars and local court presentations, as requested. Finally, the Chief Justice will convene an expert panel related to risk assessment scores. Some of these funds will be used for costs associated with those duties.

Table 1

County	Population*	Probation Funding	Trial Court Funding	
Alameda	1,660,202	\$200,000	\$40,172	
Alpine	1,154	\$100,000	\$20,172	
Amador	38,094	\$100,000	\$20,172	
Butte	227,621	\$150,000	\$30,172	
Calaveras	45,157	\$100,000	\$20,172	
Colusa	22,098	\$100,000	\$20,172	
Contra Costa	1,149,363	\$200,000	\$40,172	
Del Norte	27,221	\$100,000	\$20,172	
El Dorado	188,399	\$100,000	\$20,172	
Fresno	1,007,229	\$200,000	\$40,172	
Glenn	28,796	\$100,000	\$20,172	
Humboldt	136,002	\$100,000	\$20,172	
Imperial	190,624	\$100,000	\$20,172	
Inyo	18,577	\$100,000	\$20,172	
Kern	905,801	\$200,000	\$40,172	
Kings	151,662	\$100,000	\$20,172	
Lake	65,081	\$100,000	\$20,172	
Lassen	30,911	\$100,000	\$20,172	
Los Angeles	10,283,729	\$200,000	\$40,172	
Madera	158,894	\$100,000	\$20,172	
Marin	263,886	\$150,000	\$30,172	
Mariposa	18,129	\$100,000	\$20,172	
Mendocino	89,299	\$100,000	\$20,172	
Merced	279,977	\$150,000	\$30,172	
Modoc	9,612	\$100,000	\$20,172	
Mono	13,822	\$100,000	\$20,172	
Monterey	443,281	\$150,000	\$30,172	
Napa	141,294	\$100,000	\$20,172	
Nevada	99,155	\$100,000	\$20,172	
Orange	3,221,103	\$200,000	\$40,172	
Placer	389,532	\$150,000	\$30,172	
Plumas	19,773	\$100,000	\$20,172	
Riverside	2,415,955	\$200,000	\$40,172	
Sacramento	1,529,501	\$200,000	\$40,172	

County	Population*	Probation Funding	Trial Court Funding	
San Benito	57,088	\$100,000	\$20,172	
San Bernardino	2,174,938	\$200,000	\$40,172	
San Diego	3,337,456	\$200,000	\$40,172	
San Francisco	883,963	\$200,000	\$40,172	
San Joaquin	758,744	\$200,000	\$40,172	
San Luis Obispo	280,101	\$150,000	\$30,172	
San Mateo	774,155	\$200,000	\$40,172	
Santa Barbara	453,457	\$150,000	\$30,172	
Santa Clara	1,956,598	\$200,000	\$40,172	
Santa Cruz	276,864	\$150,000	\$30,172	
Shasta	178,271	\$100,000	\$20,172	
Sierra	3,207	\$100,000	\$20,172	
Siskiyou	44,612	\$100,000	\$20,172	
Solano	439,793	\$150,000	\$30,172	
Sonoma	503,332	\$150,000	\$30,172	
Stanislaus	555,624	\$150,000	\$30,172	
Sutter	97,238	\$100,000	\$20,172	
Tehama	64,039	\$100,000	\$20,172	
Trinity	13,635	\$100,000	\$20,172	
Tulare	475,834	\$150,000	\$30,172	
Tuolumne	54,740	\$100,000	\$20,172	
Ventura	859,073	\$200,000	\$40,172 \$30,172	
Yolo	221,270	\$150,000		
Yuba	74,727	\$100,000	\$20,172	
	Total	\$7,950,000	\$1,599,976	

^{*} Population as of 1/1/2018

Comments, Alternatives Considered, and Policy Implications

The recommendations contained in this report were presented as information to the Trial Court Budget Advisory Committee on October 11, 2018. Given the discussions with the Department of Finance and the Chief Probation Officers of California about the funding and agreement on the allocation of the funding, no alternatives were considered.

Implementation Requirements, Costs, and Operational Impacts

If the funding provided for in SB 862 is not allocated for expenditure to support start-up activities associated with implementation of pretrial reform, the state will not be able to initiate the necessary work related to these reforms.

Attachments

- 1. Voting instructions
- 2. Vote and signature pages

Instructions for Review and Action by Circulating Order

Voting members

- Please indicate your vote, sign, and return by 5:00 p.m. on Wednesday, October 31, 2018, if possible by one of these methods:
 - 1. Email or fax the signature pages to the attention of Judicial Council and Trial Court Leadership, Leadership Services Division at 415-865-4391.
 - 2. Reply to the e-mail message with "I approve," "I disapprove," or "I abstain."
- If you are unable to reply by **Wednesday**, **October 31**, **2018**, please do so as soon as possible thereafter.
- Additionally, **return the original** signature page to Judicial Council and Trial Court Leadership, Judicial Council of California, 455 Golden Gate Avenue, San Francisco, California, 94102-3688. **Please keep a copy for your records.**

Advisory members

The circulating order is being emailed to you for your information only. There is no need to sign or return any documents.

CIRCULATING ORDER Judicial Council of California Voting and Signature Pages

Effective immediately, the Judicial Council approves allocation of \$15 million from the Trial Court Trust Fund to support start-up activities associated with implementation of pretrial reform.

My vote is as follows:	
☑ Approve ☐ Disapp	prove
Tani G. Cantil-Sakauye, Chair	/s/ Marla O. Anderson
Tun G. Cantil Bakaayo, Chan	Maria O. Middison
Richard Bloom	C. Todd Bottke
Stacy Boulware Eurie	Kyle S. Brodie
Ming W. Chin	Jonathan B. Conklin
Samuel K. Feng	Scott M. Gordon
Brad R. Hill	Rachel W. Hill
Harold W. Hopp	Harry E. Hull, Jr.

My vote is as follows:			
☒ Approve	☐ Di	sapprove	
Audra Ibarra		/s/ Hannah-Beth Jackson	
Patrick M. Kelly		Dalila C. Lyons	
		Gretchen Nelson	
/s/			
David M. Rubin			
Date: 11 7/18		Variat	
	Attest:	Varia	

Administrative Director and
Secretary of the Judicial Council