

JUDICIAL COUNCIL OF CALIFORNIA

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REPORT TO THE JUDICIAL COUNCIL

For business meeting on: May 17, 2019

Title

Civil Practice and Procedure: Adjustment of Maximum Amount of Imputed Liability of Parent or Guardian for Tort of a Minor

Rules, Forms, Standards, or Statutes Affected Amend Cal. Rules of Court, Appendix B

Recommended by

Judicial Council staff Susan McMullan, Supervising Attorney Legal Services

Agenda Item Type

Action Required

Effective Date July 1, 2019

Date of Report April 4, 2019

Contact

Anne M. Ronan, 415-865-8933 anne.ronan@jud.ca.gov

Executive Summary

Judicial Council staff recommends that the Judicial Council amend Appendix B of the California Rules of Court to reflect the biannual adjustments to the dollar amounts of the maximum amount of liability of parents or guardians to be imputed for the torts of a minor under Civil Code section 1714.1, and direct that staff publish the adjusted amounts.

Recommendation

Judicial Council staff recommends that the Judicial Council, effective July 1, 2019, amend Appendix B of the California Rules of Court to adjust the maximum liability of the parent or guardian having custody and control of a minor for the willful misconduct of the minor, under Civil Code section 1714.1(a) or (b), from \$\$42,100 to 45,000.

The text of amended Appendix B is attached at page 4.

Relevant Previous Council Action

Since January 1, 1997, Civil Code section 1714.1(c) has required that the council compute an adjustment to the dollar amounts stated in subdivisions (a) and (b) of that code section every two years, based on the change in the California Consumer Price Index. By Circulating Order CO-97-07, the council authorized the Administrative Director to make those adjustments on an ongoing basis and to report that action to the council. The Administrative Director did so every odd-numbered year since that time until 2013, at which time the council itself approved the adjustment. The revised Appendix B has been published with the California Rules of Court each time.

Analysis/Rationale

Civil Code section 1714.1(a) and (b)¹ imputes liability for any act of willful misconduct of a minor that results in injury or death to another person, injury to the property of another, or the defacement of the property of another by paint, to the parent or guardian having custody and control of the minor. Both subdivisions state that the maximum liability of the parent or guardian shall not exceed \$25,000 for each tort of the minor, but note that the maximum amount is subject to subdivision (c). Subdivision (c) requires the Judicial Council to compute an adjustment to the maximum amount every two years to reflect increases in the cost of living, as indicated by the annual average of the California Consumer Price Index (CCPI), and to publish the adjusted maximum amounts of liability on or before July 1 of each odd-numbered year.

The formula² for determining each adjustment is published in Appendix B to the California Rules of Court, which gives the adjustments and calculations a permanent place for reference. Applying that formula and the annual average of the 2016 California Consumer Price Index of 255.303,³ the adjusted liability limit as of July 1, 2019, should be \$45,000, as shown in the attached amended Appendix B.

This amendment to Appendix B will be published—as required by section 1714.1(c)—in the *California Official Reports*, as are all amendments to the California Rules of Court; it will also be published on the judicial branch (California Courts) website.

Policy implications

There are no policy implications in this statutorily mandated adjustment to the published liability limits.

¹ All further statutory references are to the Civil Code, unless otherwise indicated.

² A copy of the letter from the Department of Finance setting out the formula for the original adjustment, which has been followed since 1997, is attached as Attachment A.

³ The California Consumer Price Index is published each year by the California Department of Industrial Relations. A copy of the most recent chart is attached as Attachment B.

Comments

The proposed amendment of Appendix B is a technical amendment made in response to a statutory mandate, which has not been circulated for comment. See California Rules of Court, rule 10.22(d)(2).

Alternatives considered

None.

Fiscal and Operational Impacts

There are no court costs or operational impacts associated with this amendment of Appendix B.

Attachments

- 1. Cal. Rules of Court, Appendix B, at page 4
- 2. Attachment A: April 21, 1997 letter from Department of Finance
- 3. Attachment B: Consumer Price Index-California, 2018

Appendix B Liability Limits of a Parent or Guardian Having Custody and Control of a Minor for the Torts of a Minor (Civ. Code, § 1714.1) Formula Pursuant to Civil Code section 1714.1, the joint and several liability limit of a parent or guardian having custody and control of a minor under subdivisions (a) and (b) for each tort of the minor shall be computed and adjusted as follows: Adjusted limit = $\begin{bmatrix} \underline{\text{Current CCPI} - \text{January 1, 1995, CCPI}} \\ \underline{\text{January 1, 1995, CCPI}} \\ \end{bmatrix} \times \underline{\text{January 1, 1995, limit}}$ Definition "CCPI" means the California Consumer Price Index, as established by the California Department of Industrial Relations. July 1, 20179, calculation and adjustment The joint and several liability of a parent or guardian having custody and control of a minor under Civil Code section 1714.1, subdivision (a) or (b), effective July 1, 20179, shall not exceed \$42,100 \$45,000 for each tort. The calculation is as follows:

Under section 1714.1, subdivision (c), the adjusted limit is rounded to the nearest hundred

dollars, so the dollar amount of the adjusted limit is rounded to \$42,100 \$45,000.

Attachment A

April 21, 1997

Ms. Cara Vonk
Judicial Council of California
Administrative Office of the Courts
303 Second Street, South Tower
San Francisco, CA 94107

Dear Ms. Vonk,

The updated number calculated in accordance with Civil Code section 1714.1 subdivision c is \$25,900.00. Proper escalation procedure divides the difference of the end-of-period number and the beginning-of-period number by the beginning-of-period number. Next add one and multiply by the original number in this case \$25,000.00.

The California Consumer Price Index (CCPI) formula is established by the Department of Industrial Relations (DIR). The Department of Finance, using the DIR formula for the CCPI, calculates the January 1, 1995 CCPI as 151.5, for January 1, 1996 (154.0), and for January 1, 1997 (157.1). The calculation rests on the assumption that the figure of \$25,000.00 originates January 1, 1995 as you stated in our conversation this morning.

$$25,925.00 = \left[\frac{(157.1 - 151.5)}{151.5} + 1\right] \times 25,000.00$$

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Subdivision c requires the number to be rounded to the nearest one hundred dollars producing \$25,900.00. My phone number is (916) 322-2263 x2423; where I can be reached to answer to any questions. I have included CCPI data tables for purposes of documentation.

Sincerely

Jason Barnhart

OFFICE OF THE DIRECTOR - RESEARCH UNIT P.O. Box 420603, San Francisco, California 94142

http://www.dir.ca.gov/OPRL

CONSUMER PRICE INDEX - CALIFORNIA

Los Angeles-Long Beach-Anaheim, San Francisco-Oakland-Hayward, San Diego-Carlsbad, Riverside-San Bernardino-Ontario United States City Average, 2018-2019

All Items 1982 - 1984 = 100

Year & Month	All Urban Consumers						Urban Wage Earners and Clerical Workers					
	California ^a	Los Angeles ^b Long Beach Anaheim	San Francisco ^b Oakland Hayward	_	Riverside ^b San Bernardino Ontario	U.S. City ^b Average	California ^a	Los Angeles ^b Long Beach Anaheim	San Francisco ^b Oakland Hayward	San Diego ^b Carlsbad	Riverside ^b San Bernardino Ontario	U.S. City ^b Average
2018 January February March April	- 269.247 - 271.210	261.235 263.012 264.158 265.095	281.308 - 283.422	288.331	100.916	247.867 248.991 249.554 250.546	259.566 - 261.696	251.785 253.243 254.451 255.379	275.699 - 278.039	271.120 - 272.813	100.944	241.919 242.988 243.463 244.607
May June	272.462	266.148 265.522	286.062	289.243	102.929	251.588 251.989	263.199	256.652 256.208	280.219	273.534	103.025	245.770 246.196
July August September	273.844	266.007 266.665 268.032	287.664	295.185 - 295.883	103.241	252.006 252.146 252.439	264.506	256.632 257.318 258.246	281.536	279.145 - 280.827	103.181	246.155 246.336 246.565
October November December	275.686 - 274.922	269.482 268.560 267.631	289.673 - 289.896	293.858	103.616	252.885 252.038 251.233	266.217 - 265.308	259.899 259.064 258.101	283.183 - 283.278	278.473	103.737	247.038 245.933 244.786
Annual Average	272.510	265.962	285.550	292.547	102.732	251.107	263.048	256.415	279.572	276.353	102.761	245.146
February March April												
May June July												
August September October November												
December Annual Average												

^a Weighted average of the consumer price indexes for Los Angeles-Long Beach-Anaheim, San Francisco-Oakland-Hayward, San Diego-Carlsbad, and Riverside-San Bernardino-Ontario. A conversion factor has been included for comparability of 2018 data with 2017 and prior years. Computed by the Department of Industrial Relations, Office of the Director - Research Unit from indexes issued by the U.S. Department of Labor.

^b Source: U.S. Department of Labor, Bureau of Labor Statistics. Beginning with the November 2017 data, indexes for San Diego-Carlsbad will be published bi-monthly on odd months only (January, March, May, etc.). The Riverside-San Bernardino-Ontario indexes are on a December 2017 = 100 base and will be published bi-monthly on odd months only (January, March, May, etc.).