

# JUDICIAL COUNCIL OF CALIFORNIA

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# REPORT TO THE JUDICIAL COUNCIL

For business meeting on May 24, 2018

Title

Judicial Council: Nonvoting Council

Position

Rules, Forms, Standards, or Statutes Affected

None

Recommended by

Hon. Douglas P. Miller, Chair Executive and Planning Committee

Agenda Item Type

Action Required

**Effective Date** 

September 15, 2018

**Date of Report** 

May 17, 2018

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# **Executive Summary**

The chair of the Executive and Planning Committee recommends the Judicial Council approve one advisory nonvoting Judicial Council position for appointment to the council for a three-year term with the new 2018 Judicial Council appointments. The Judicial Council has the authority to add nonvoting positions under article VI, section 6 of the California Constitution and rule 10.2 of the California Rules of Court. This position will provide the council with an additional source of court-based knowledge and statewide perspective and additional geographic and gender diversity among its membership.

#### Recommendation

The chair of the Executive and Planning Committee recommends that the Judicial Council approve the creation of one additional advisory nonvoting council position for a three-year term from September 15, 2018, through September 14, 2021.

#### **Relevant Previous Council Action**

Effective July 1, 1993, the Judicial Council adopted rule 1005 of the California Rules of Court, which expressly authorized the Chief Justice to appoint nonvoting advisory members to the council. Rule 1005(g)(1)(3) required the following five nonvoting members: three trial court administrators, one appellate court clerk, and one court commissioner.

Effective June 3, 1998, California voters approved Proposition 220, which, among other things, amended article VI, section 6 of the California Constitution to require two "nonvoting court administrators" to serve on the Judicial Council and allow the council to establish other nonvoting positions.<sup>2</sup> Effective January 1, 1999, rule 6.2(a) incorporated the council membership list as approved in Prop. 220.<sup>3</sup> At the time Prop. 220 was passed, the council had six nonvoting members: the five specified in rule 1005 and the president of the California Judges Association (CJA), appointed under the general authority of the Chief Justice under rule 1005(g).

To preserve the four nonvoting positions<sup>4</sup> not specified under amended article VI, section 6, the council approved those positions through September 14, 1999, by circulating order on July 28, 1998. The following year, another circulating order extended those positions by an additional year, through September 14, 2000.

On July 18, 2000, the council approved by circulating order the recommendation from its Executive and Planning Committee (E&P) that the council have the following five advisory<sup>5</sup> positions: three court administrators (one of which may be an appellate court clerk at the Chief Justice's discretion),<sup>6</sup> the president of the CJA, and a superior court commissioner. The terms of these positions are open-ended, although the circulating order states that the council intends to review the appropriateness of the commissioner's position.

Rule 10.46(f), as amended in July 2013,<sup>7</sup> also provides for another advisory council position for the chair of the Trial Court Presiding Judges Advisory Committee. The rule requires the

<sup>&</sup>lt;sup>1</sup> Rule 1005 did not use the term "trial court administrator," but rather "either a superior court clerk or a trial court executive officer."

<sup>&</sup>lt;sup>2</sup> Proposition 220 added to the list of council members contained in article VI, section 6, "two nonvoting court administrators and any other nonvoting members as determined by the membership of the council."

<sup>&</sup>lt;sup>3</sup> Rule 6.2(a) was renumbered as rule 10.2(a) effective January 1, 2007.

<sup>&</sup>lt;sup>4</sup> These four positions comprise one trial court administrator, one appellate court clerk, one court commissioner, and the president of the California Judges Association.

<sup>&</sup>lt;sup>5</sup> In 1998 and 1999 circulating orders, these positions were described as "nonvoting." In the 2000 circulating order, these positions were described as "advisory."

<sup>&</sup>lt;sup>6</sup> These three court administrators included the two identified in the state Constitution as a result of Prop. 220.

<sup>&</sup>lt;sup>7</sup> Rule 10.46(f) was amended to require one nomination from the committee to the Chief Justice for the chair position of the Trial Court Presiding Judges Advisory Committee. Previously, the rule provided for three nominations from the committee to the Chief Justice from which to make a selection and an appointment to the Judicial Council.

committee to submit one nomination for its chair each year to the Chief Justice. The Chief Justice appoints the chair to serve as an advisory member of the council.

## Single-term advisory council positions

From time to time, the council has created advisory positions for single terms.

- In May 2005, E&P created on behalf of the council an advisory position for a single term. At that time, the Chief Justice appointed an additional court administrator to the Judicial Council for a three-year term, bringing the total number of court administrators on the council to four; when that position lapsed in September 2008, the council was left with three court administrators as advisory members.
- In 2007, E&P created on behalf of the Judicial Council an advisory position for a limited, one-year term. The Chief Justice subsequently appointed E&P's nominee, Senator Joseph Dunn (D-Santa Ana), to the position. The position lapsed in December 2007.
- In May 2009, E&P created on behalf of the council another advisory position for a single term. The Chief Justice appointed an additional court administrator, Mr. Frederick K.
  Ohlrich, for a three-year term, returning the number of court administrators on the council to four.
- In April 2010, E&P created on behalf of the council a limited-term advisory position and nominated Judge Terry B. Friedman (Ret.) to fill the position. The position lapsed in September 2012.
- In May 2010, E&P created on behalf of the council two additional advisory member positions, to which the Chief Justice appointed Judges Teri L. Jackson and Robert J. Moss.<sup>8</sup>
- In May 2012, E&P recommended and the Judicial Council approved the addition of three nonvoting advisory council positions, each for a three-year term. The Chief Justice subsequently appointed Judges Morris D. Jacobson, Brian L. McCabe, and Charles D. Wachob to fill the three positions.
- In September 2014, E&P recommended and the Judicial Council approved the addition of one nonvoting advisory council position for a three-year term, to which the Chief Justice appointed Judge Daniel J. Buckley.
- In February 2016, E&P recommended and the Judicial Council approved the addition of one nonvoting advisory council position for a three-year term, to which the Chief Justice appointed Justice Marsha G. Slough.
- In September 2016, E&P recommended and the Judicial Council approved the addition of one nonvoting advisory council position for a three-year term, to which the Chief Justice reappointed Judge Kenneth K. So.

<sup>8</sup> E&P also created on that date an additional short-term advisory position that allowed the Chief Justice to appoint Judge Mary Ann O'Malley as an advisory member for another three and a half months after she completed her year on the council as chair of the Trial Court Presiding Judges Advisory Committee.

## Analysis/Rationale

Rule 10.4(a) observes that nominees for positions on the Judicial Council should be drawn from diverse backgrounds, experiences, and geographical locations. The Judicial Council has recognized that it benefits from a diverse group of members with a blend of professional expertise and other experience on a variety of leadership issues. With the complexity and farranging policy implications of the issues before the Judicial Council, the council would benefit from an additional member.

Although the state Constitution limits the number of voting members on the council to 21, and requires two nonvoting court administrator members, there is no upper limit on the size or composition of the advisory membership of the council. The council can be as small as the constitutionally required 23 members, or as large as the voting membership chooses.

The Chief Justice will be making appointments to this year's vacancies on the council: one appellate court justice (voting), three superior court judge positions (voting), one superior court judge position (advisory), two court administrator positions (advisory), and one court commissioner position (advisory). The Judicial Council's approval would present the Chief Justice with the opportunity to appoint a total of four advisory members.

## **Policy implications**

None

#### Comments

This proposal was not circulated for comment.

#### Alternatives considered

None

### **Fiscal and Operational Impacts**

The creation of this position will result in no additional expense associated with council travel and administrative support. There will be no implementation or operational impacts, as council membership will remain at 31.

<sup>&</sup>lt;sup>9</sup> "The Judicial Council consists of the Chief Justice and one other judge of the Supreme Court, three judges of courts of appeal, 10 judges of superior courts, two nonvoting court administrators, and any other nonvoting members as determined by the voting membership of the council, each appointed by the Chief Justice for a three-year term pursuant to procedures established by the council; four members of the State Bar appointed by its governing body for three-year terms; and one member of each house of the Legislature appointed as provided by the house." (Cal. Const., art. VI, § 6(a).)