## JUDICIAL COUNCIL OF CALIFORNIA

455 Golden Gate Avenue • San Francisco, California 94102-3688

## REPORT TO THE JUDICIAL COUNCIL

For business meeting on December 16, 2016

## Title

Trial Court Allocations: Final Reduction
Related to Statutory 1 Percent Cap on FY 2015-2016 Fund Balance Carryover

Rules, Forms, Standards, or Statutes Affected None

## Recommended by

Zlatko Theodorovic, Director
Judicial Council Budget Services

## Agenda Item Type

Action Required

## Effective Date

December 16, 2016

## Date of Report

December 1, 2016

## Contact

Colin Simpson, 415-865-4566
colin.simpson@jud.ca.gov

## Executive Summary

Under Government Code section 77203(b), a trial court may carry over unexpended funds in an amount not to exceed 1 percent of the court's operating budget from the prior fiscal year. The Judicial Council staff recommends approving a final reduction allocation of \$8,781,656 related to the fund balance in fiscal year 2015-2016 and prior-year excluded funds, as required by Government Code section 68502.5(c)(2)(A).

## Recommendation

The Judicial Council staff recommends that the Judicial Council adjust the preliminary 1 percent fund balance cap reduction allocation of $\$ 9,438,587$ approved by the council in July 2016 by a net $\$ 657,281$, for a final reduction allocation of $\$ 8,781,306$, to match the trial courts’ final calculations of the amount above the 1 percent fund balance cap.

## Previous Council Action

At its July 29, 2014, business meeting, to assist the Judicial Council in complying with Government Code section 68502.5(c)(2)(A), the council approved an annual process, starting in

FY 2015-2016, for trial courts to provide preliminary and final computations of the portion of their ending fund balances that are subject to the 1 percent cap:

1. By July 15 of each year, courts must submit a 1 percent computation form with preliminary year-end information. The information provided by courts is used by the council to make the preliminary allocation of reductions as required by statute. Courts are not required to provide the details related to encumbrances, prepayments, and restricted revenue when submitting the form for the preliminary allocation.
2. By October 15 of each year, courts must again submit the 1 percent computation form, this time with final year-end information.
3. Before February, the Judicial Council Director of Budget Services will report to the council the information provided by the courts for the final allocation reduction, if any.

At its July 2015 meeting, the Judicial Council approved a preliminary one-time allocation reduction of $\$ 9,438,587$ to courts that were projecting that the portion of their 2015-2016 ending fund balance-subject to the 1 percent fund balance cap-would exceed the cap by that amount, as required by statute.

## Rationale for Recommendation

Government Code section 77203(b) limits the amount of fund balance a court can carry over from one fiscal year to the next, beginning June 30, 2014, to "an amount not to exceed 1 percent of the court's operating budget from the prior fiscal year." Government Code section 68502.5(c)(2)(A) requires that "[i]n January of each fiscal year, after review of available trial court reserves as of June 30 of the prior fiscal year, the Judicial Council shall finalize allocations to trial courts and each court's finalized allocation shall be offset by the amount of reserves in excess of the amount authorized to be carried over pursuant to subdivision (b) of Section 77203."

The figures in Attachment A reflect courts' finalized and closed accounting records for fiscal year 2015-2016. The figures have been reviewed by the Judicial Council's Budget Services and Trial Court Administrative Services staff. Column A displays the calculated cap amount for each court, and Column F shows the courts' 2015-2016 fund balance amounts subject to the cap, excluding statutorily restricted funds per Government Code section 77203(b), encumbrances consistent with the state contracting process, and prepayments.

Column G displays courts' final computation of the amount above their 1 percent cap, totaling $\$ 2.1$ million, and column H provides those 2015-2016 adjustments to courts’ 2013-2014 and 2014-2015 excluded fund amounts that resulted in the courts’ exceeding their 2013-2014 and 2014-2015 1 percent fund balance cap, totaling $\$ 6.6$ million. Column J displays the courts’ preliminary reduction computation. Column K displays the recommended allocation adjustment for each court, totaling a net $\$ 657,281$. The preliminary reductions included 20 courts. The final reductions include 23 courts. One court eliminated its reduction. Five of the remaining 19 courts
increased their reduction. Six courts reduced their reduction. Eight courts’ reductions did not change after closing. Four courts had a final reduction that had no preliminary reduction.

Fourteen courts have submitted requests totaling $\$ 8.3$ million under the Judicial Councilapproved process for trial courts to request that Trial Court Trust Fund-reduced allocationsrelated to the 1 percent fund balance cap-be retained in the TCTF as restricted fund balance for the benefit of those courts. This retention allows the courts to prudently plan for and fund necessary court infrastructure projects such as technology or infrastructure improvements; facilities maintenance and repair allowed under California Rules of Court, rule 10.810; court efficiencies projects; and other court infrastructure projects that would not be possible as an unintended consequence of the 1 percent fund balance cap.

## Comments, Alternatives Considered, and Policy Implications

Because this recommendation is required by statute, this item was not circulated for public comment, no comments concerning the Judicial Council staff recommendation were received, and the Judicial Council staff did not consider any alternatives to this recommendation.

## Implementation Requirements, Costs, and Operational Impacts

The allocation adjustments will be included in the January 2017 distributions to trial courts.

## Attachments

1. Attachment A: Final Allocation Reduction for 2015-2016 Fund Balance Above the 1\% Cap

| Court | $\begin{aligned} & \text { Cap } \\ & \text { Col. A } \end{aligned}$ | FY 2015-16 <br> Fund Balance <br> Col. B | Less: Encumbrances Col. C | Less: Restricted <br> Col. D | Less: Prepayments <br> Col. E | Fund Balance Subject to Cap Col. F (B-C-D-E) | 2015-16 <br> Current Year <br> Reduction Col. G $(\text { If } F>A, F-A)$ | Prior Year Excluded Funds Reduction Adjustment Col. H | 2015-16 Final Reduction Col. I ( $\mathrm{G}+\mathrm{H}$ ) | Less: 2015-16 <br> Preliminary <br> Reduction <br> Col. J | 2015-16 Final <br> Reduction <br> Allocation <br> Adjustment <br> Col. K <br> ( $1-\mathrm{J})$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Alameda | 1,047,822 | 3,712,683 | 1,819,400 | 817,034 | 19,074 | 1,057,175 | $(9,354)$ | (1,228,100) | $(1,237,454)$ | $(2,015,955)$ | 778,500 |
| Alpine | 5,580 | 250,486 | 3,365 | 8,039 | - | 239,082 | $(233,502)$ | - | $(233,502)$ | $(201,656)$ | $(31,846)$ |
| Amador | 27,541 | 28,770 | 11,318 | 750 | 788 | 15,914 | - | - | - | - | - |
| Butte | 128,586 | 495,673 | 26,275 | 318,852 | 22,052 | 128,494 | - | $(11,112)$ | $(11,112)$ | $(11,112)$ | 0 |
| Calaveras | 28,058 | 163,368 | 36,117 | 123,309 | - | 3,942 | - | - | - | - | - |
| Colusa | 23,092 | 233,085 | - | 209,994 | - | 23,091 | - | - | - | - | - |
| Contra Costa | 606,487 | 4,138,513 | 811,037 | 2,808,433 | - | 519,043 | - | - | - | - | - |
| Del Norte | 32,185 | 525,329 | 40,298 | 387,508 | - | 97,522 | $(65,337)$ | - | $(65,337)$ | $(100,344)$ | 35,006 |
| El Dorado | 87,570 | 269,760 | 8,648 | 252,388 | - | 8,725 | - | $(1,593)$ | $(1,593)$ | $(1,593)$ | - |
| Fresno | 636,956 | 3,133,979 | 594,808 | 1,735,773 | 314,540 | 488,858 | - | - | - | - | - |
| Glenn | 33,512 | 206,421 | 154,023 | 19,678 | - | 32,720 | - | $(90,000)$ | $(90,000)$ | $(90,000)$ | - |
| Humboldt | 87,498 | 368,334 | 97,454 | 144,975 | 85,691 | 40,216 | - | - | - | - | - |
| Imperial | 129,741 | 2,297,697 | 1,332,087 | 834,137 | 89,277 | 42,195 | - | - | - | - | - |
| Inyo | 27,008 | 488,772 | 71,458 | 390,463 | 176 | 26,675 | - | - | - | - | - |
| Kern | 685,776 | 7,702,562 | 3,061,593 | 2,573,471 | 575,909 | 1,491,589 | $(805,813)$ | $(830,528)$ | $(1,636,341)$ | (1,630,121) | $(6,220)$ |
| Kings | 89,780 | 176,646 | 34,646 | 85,104 | - | 56,897 | - | - | - | - | - |
| Lake | 38,762 | 320,040 | 162,053 | 127,424 | - | 30,563 | - | $(50,431)$ | $(50,431)$ | $(84,266)$ | 33,835 |
| Lassen | 30,881 | 455,922 | 339,021 | 88,266 | 2,419 | 26,217 | - | $(132,420)$ | $(132,420)$ | $(132,148)$ | (272) |
| Los Angeles | 7,235,907 | 81,871,282 | 63,041,091 | 13,067,781 | 971 | 5,761,439 | - | - | - | - | - |
| Madera | 98,908 | 1,349,807 | 542,029 | 807,778 | - | 0 | - | (0) | (0) | (0) | - |
| Marin | 144,221 | 943,910 | 285,054 | 511,354 | 10,000 | 137,501 | - | - | - | - | - |
| Mariposa | 15,888 | 30,696 | - | 15,655 | - | 15,041 | - | - | - | - | - |
| Mendocino | 66,420 | 194,150 | 41,653 | 120,930 | 157 | 31,411 | - | $(23,699)$ | $(23,699)$ | $(23,699)$ | - |
| Merced | 161,350 | 3,553,229 | 710,134 | 2,686,947 | - | 156,148 | - | $(298,878)$ | $(298,878)$ | $(298,878)$ | - |
| Modoc | 13,503 | 134,145 | 101,535 | 20,023 | - | 12,587 | - | - | - | - | - |
| Mono | 20,939 | 43,934 | 12,960 | 12,462 | 192 | 18,320 | - | - | - | - | - |
| Monterey | 219,657 | 1,402,215 | 474,739 | 693,126 | 129,005 | 105,345 | - | $(51,915)$ | $(51,915)$ | $(51,915)$ | - |
| Napa | 94,594 | 1,170,754 | 316,082 | 514,832 | - | 339,840 | $(245,246)$ | $(126,164)$ | $(371,410)$ | $(126,164)$ | $(245,246)$ |
| Nevada | 69,389 | 137,748 | - | 137,748 | - | 0 | - | - | - | - | - |
| Orange | 1,976,415 | 11,919,476 | 4,699,036 | 4,927,434 | 771,998 | 1,521,008 | - | $(857,268)$ | $(857,268)$ | $(857,269)$ | 1 |
| Placer | 187,733 | 1,229,724 | 610,241 | 433,187 | 5,874 | 180,421 | - | $(217,178)$ | $(217,178)$ | $(217,178)$ | - |
| Plumas | 15,820 | 146,707 | 95,984 | 36,228 | - | 14,495 | - | - | - | - | - |
| Riverside | 1,463,156 | 3,810,681 | 731,424 | 2,779,625 | - | 299,631 | - | - | - | - | - |
| Sacramento | 951,962 | 7,147,444 | 4,698,337 | 1,492,751 | 34,577 | 921,779 | - | $(1,872,855)$ | $(1,872,855)$ | $(1,872,855)$ | - |
| San Benito | 30,120 | 233,547 | 122,375 | 62,036 | 21,412 | 27,724 | - | - | - | - | - |
| San Bernardino | 1,133,898 | 12,500,584 | 7,352,172 | 2,302,028 | 2,846,384 | 0 | - | - | - | - | - |
| San Diego | 1,767,497 | 20,697,274 | 6,005,528 | 11,429,839 | 2,647,730 | 614,177 | - | - | - | - | - |
| San Francisco | 800,735 | 8,901,758 | 7,587,640 | 1,265,528 | 14,249 | 34,341 | - | (177) | (177) | - | (177) |
| San Joaquin | 387,035 | 2,537,398 | 912,825 | 1,305,109 | 186,806 | 132,658 | - | - | - | - | - |

Final Allocation Reduction for 2015-2016 Fund Balance Above the 1\% Cap

| Court | Cap <br> Col. A | FY 2015-16 <br> Fund Balance <br> Col. B | Less: Encumbrances Col. C | Less: Restricted <br> Col. D | Less: <br> Prepayments <br> Col. E | Fund Balance <br> Subject to Cap <br> Col. F (B-C-D-E) | 2015-16 <br> Current Year <br> Reduction Col. G <br> (If F > A, F-A) | Prior Year Excluded Funds Reduction Adjustment <br> Col. H | 2015-16 Final <br> Reduction Col. I $(\mathrm{G}+\mathrm{H})$ | Less: 2015-16 Preliminary Reduction <br> Col. J | 2015-16 Final <br> Reduction <br> Allocation <br> Adjustment <br> Col. K <br> (I - J) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| San Luis Obispo | 172,437 | 2,314,937 | 551,081 | 1,612,919 | - | 150,936 | - | - | - | - | - |
| San Mateo | 427,028 | 2,090,714 | 640,745 | 1,189,862 | - | 260,107 | - | - | - | - | - |
| Santa Barbara | 283,322 | 3,837,945 | - | 2,692,989 | 128,653 | 1,016,303 | $(732,981)$ | - | $(732,981)$ | $(522,282)$ | $(210,699)$ |
| Santa Clara | 989,019 | 4,930,683 | 2,222,591 | 2,472,042 | - | 236,051 | - | - | - | - | - |
| Santa Cruz | 148,259 | 353,694 | - | 348,902 | - | 4,792 | - | - | - | - | - |
| Shasta | 175,005 | 565,899 | 200,774 | 193,374 | - | 171,751 | - | - | - | - | - |
| Sierra | 8,010 | 140,775 | 85,000 | 7,234 | 7,234 | 41,306 | $(33,296)$ | - | $(33,296)$ | - | $(33,296)$ |
| Siskiyou | 46,079 | 187,048 | 29,481 | 111,491 | - | 46,077 | - | $(29,481)$ | $(29,481)$ | $(29,552)$ | 71 |
| Solano | 245,646 | 1,305,866 | 68,526 | 1,002,005 | - | 235,335 | - | - | - | - | - |
| Sonoma | 297,344 | 2,666,222 | 891,283 | 1,469,132 | 227,772 | 78,035 | - | $(824,106)$ | $(824,106)$ | $(824,106)$ | - |
| Stanislaus | 265,122 | 1,921,577 | 491,445 | 1,172,272 | 240,200 | 17,660 | - | - | - | - | - |
| Sutter | 64,781 | 1,447,118 | 1,002,853 | 377,674 | 10,000 | 56,591 | - | - | - | $(347,495)$ | 347,495 |
| Tehama | 53,086 | 1,045,073 | 878,556 | 110,772 | 24,000 | 31,745 | - | - | - | - | - |
| Trinity | 20,005 | 32,023 | - | 27,734 | 3,762 | 527 | - | - | - | - | - |
| Tulare | 271,817 | 2,114,319 | 1,337,103 | 433,574 | 85,396 | 258,246 | - | - | - | - | - |
| Tuolumne | 40,445 | 108,060 | - | 67,594 | - | 40,466 | (21) | - | (21) | - | (21) |
| Ventura | 477,716 | 2,165,835 | 1,694,299 | 127,605 | - | 343,930 | - | - | - | - | - |
| Yolo | 125,087 | 632,514 | 32,024 | 447,629 | 17,923 | 134,938 | $(9,852)$ | - | $(9,852)$ | - | (9,852) |
| Yuba | 58,338 | 164,101 | 35,515 | 58,868 | 42,972 | 26,747 | - | - | - | - | - |
| Total | 24,770,528 | 212,948,907 | 117,105,715 | 69,471,669 | 8,567,193 | 17,804,330 | $(2,135,402)$ | (6,645,904) | $(8,781,306)$ | $(9,438,587)$ | 657,281 |

