



Judicial Council of California

455 Golden Gate Avenue · San Francisco, California 94102-3688
courts.ca.gov

REPORT TO THE JUDICIAL COUNCIL

Item No.: 26-018

For business meeting on February 20, 2026

Title

Report to the Legislature: *Receipts and Expenditures From Local Courthouse Construction Funds for Fiscal Year 2024–25*

Submitted by

Michelle Curran, Administrative Director
Judicial Council

Report Type

Information

Date of Report

January 26, 2026

Contact

Becky Porter, 916-643-7035
becky.porter@jud.ca.gov

Executive Summary

Under Government Code section 70403(d), the Judicial Council is required to submit a report accounting for all receipts and expenditures from local courthouse construction funds to the Legislature and the Department of Finance by January 1 of each year. On December 16, 2025, Judicial Council staff submitted *Receipts and Expenditures From Local Courthouse Construction Funds for Fiscal Year 2024–25*.

Relevant Previous Reporting or Action

This report is submitted annually to the Legislature. Reports from previous fiscal years are available on the California Courts website’s “Reports to the Legislature” webpage at courts.ca.gov/news-reference/reports-publications/reports-legislature. Since this report does not contain any recommendations that require Judicial Council approval, it has been submitted to the Legislature and the Department of Finance and included as an Information item on the Judicial Council agenda.

Analysis/Rationale

Under Government Code section 70403(d) (Link A), the Judicial Council is required to submit an annual report to the Legislature detailing the status of local courthouse construction funds as reported by the counties. Counties retaining funds for debt repayment are required to submit a report including the beginning and ending balances, revenues, and expenditures for the fiscal

year. County reports are due within 90 days after the end of each fiscal year to both the Judicial Council and the California Department of Finance.

These reports are reviewed by Judicial Council staff to ensure that counties comply with applicable regulations. This review process includes determining whether a county still carries any courthouse-related debt and verifying that all spending aligns with the permissible uses outlined in Government Code section 76100 (Link B). If any expenditures are found to be unauthorized, the Judicial Council notifies both the county and the California Department of Finance, specifying the amount that must be repaid to the state under Government Code section 70403(d). For fiscal year (FY) 2024–25, no counties were found to owe repayments under this provision, indicating full compliance.

The annual report for FY 2024–25 (Attachment A) reflects a total of 19 counties that were required to submit their reports detailing activity in their local courthouse construction funds. Of these counties, 18 submitted their required revenue and expenditure data, with the exception of Lassen County, which has not submitted a report since FY 2019–20.

Collectively, the 18 counties reported total receipts of \$23.6 million and expenditures of \$26.3 million from these funds during the fiscal year. This indicates that spending exceeded revenue by \$2.7 million, reflecting a net drawdown of available resources for funding courthouse-related debt.

As of June 30, 2025, a total of 41 counties have officially closed their local courthouse construction funds in accordance with current law. Of these, 39 counties completed the closeout process in prior reporting periods by updating their boards of supervisors’ resolutions and transferring all remaining funds to the State Court Facilities Construction Fund.

During the FY 2024–25 reporting period, two counties finalized their closeout activities:

- **Glenn County** ceased the collection of courthouse construction funds by updating its board of supervisors’ resolution. Judicial Council staff is currently working with the county to transfer the remaining balance.
- **Ventura County** updated its board of supervisors’ resolution and transferred \$4.1 million to the State Court Facilities Construction Fund after completing all project commitments.

Alameda and Lassen Counties have already paid off their courthouse-related debt in prior reporting periods. However, they have not yet completed the final administrative steps required to officially close out their courthouse construction funds. Judicial Council staff continue to assist both counties through this closeout process. Despite having resolved their debt obligations, Alameda and Lassen—along with 15 other counties—are still required to submit annual reports on their courthouse construction funds.

This ongoing reporting requirement applies to counties that maintain outstanding courthouse-related debt or have not finalized the necessary closeout activities with their respective boards of

supervisors. Until each county’s board of supervisors passes a revised resolution and any remaining balances in their courthouse construction funds are remitted to the State Court Facilities Construction Fund, they must continue to report annually on the amounts received and spent from these funds.

Fiscal Impact and Policy Implications

No costs or policy implications are associated with this annual report.

Attachments and Links

1. Attachment A: *Receipts and Expenditures From Local Courthouse Construction Funds for Fiscal Year 2024–25*
2. Link A: Gov. Code, § 70403,
https://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=70403&lawCode=GOV
3. Link B: Gov. Code, § 76100,
https://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?lawCode=GOV§ionNum=76100



JUDICIAL COUNCIL of CALIFORNIA

455 Golden Gate Avenue
San Francisco, CA 94102-3688
Tel. 415-865-4200
Fax 415-865-4205
courts.ca.gov

HON. PATRICIA GUERRERO
Chief Justice of California
Chair of the Judicial Council

HON. BRAD R. HILL
Chair, Executive and Planning Committee

HON. STACY BOULWARE
EURIE
Chair, Legislation Committee

HON. JOAN K. IRION
Chair, Rules Committee

HON. MARIA D. HERNANDEZ
Chair, Technology Committee

HON. ANN C. MOORMAN
Chair, Judicial Branch Budget Committee
Chair, Litigation Management Committee

Hon. Maria Lucy Armendariz
Hon. Bunmi O. Awoniyi
Hon. Carol A. Corrigan
Hon. Charles S. Crompton
Hon. Judith K. Dulcich
Hon. Maureen F. Hallahan
Ms. Rachel W. Hill
Hon. Ash Kalra
Ms. Gretchen Nelson
Hon. Ricardo R. Ocampo
Mr. Craig M. Peters
Hon. Michael Rhoads
Ms. Dena Stone
Hon. Thomas J. Umberg
Hon. Tamara L. Wood

ADVISORY MEMBERS

Ms. Kate Bieker
Hon. Ryan Davis
Mr. Charles Johnson
Hon. Jeffrey C. Kauffman
Hon. Patricia L. Kelly
Mr. Darrel E. Parker
Mr. David W. Slayton

MS. MICHELLE CURRAN
Administrative Director
Judicial Council

December 16, 2025

Hon. Anna Caballero
Chair, Senate Appropriations
Committee
1020 N Street, Room 412
Sacramento, California 95814

Hon. Scott D. Wiener
Chair, Senate Committee on
Budget and Fiscal Review
1020 N Street, Room 502
Sacramento, California 95814

Hon. Buffy Wicks
Chair, Assembly Appropriations
Committee
1021 O Street, Suite 8220
Sacramento, California 95814

Hon. Jesse Gabriel
Chair, Assembly Committee
on Budget
1021 O Street, Suite 8230
Sacramento, California 95814

Re: Receipts and Expenditures From Local Courthouse Construction Funds for Fiscal Year 2024–25, as required under Government Code section 70403

Dear Senator Caballero, Senator Wiener, Assembly Member Wicks, and Assembly Member Gabriel:

Under Government Code section 70403, the Judicial Council is submitting *Receipts and Expenditures From Local Courthouse Construction Funds for Fiscal Year 2024–25* on amounts received and spent from county local courthouse construction funds.

If you have any questions related to this report, please contact Mr. Zlatko Theodorovic, Director, Judicial Council Budget Services, at 916-263-1397 or Zlatko.Theodorovic@jud.ca.gov.

Sincerely,

Michelle Curran
Administrative Director
Judicial Council

December 16, 2025

Page 2

MC/BP

Attachments

cc: Cara L. Jenkins, Legislative Counsel

Erika Contreras, Secretary of the Senate

Eric Dang, Counsel, Office of Senate President pro Tempore Mike McGuire

Emelyn Rodriguez, General Counsel, Office of Assembly Speaker Robert Rivas

Shaun Naidu, Policy Consultant, Office of Assembly Speaker Robert Rivas

Anita Lee, Principal Fiscal and Policy Analyst, Legislative Analyst's Office

Gabriel Petek, Legislative Analyst, Legislative Analyst's Office

Mark Jimenez, Principal Program Budget Analyst, Department of Finance

Henry Ng, Budget Analyst, Department of Finance

Margie Estrada, Chief Counsel, Senate Judiciary Committee

Stephanie Jordan, Counsel, Senate Public Safety Committee

Liah Burnley, Principal Consultant, Senate Appropriations Committee

Hans Hemann, Principal Consultant, Joint Legislative Budget Committee

Eric Csizmar, Consultant, Senate Republican Policy Office

Matt Osterli, Consultant, Senate Republican Fiscal Office

Morgan Branch, Consultant, Senate Republican Policy Office

Alison Merrilees, Chief Counsel, Assembly Judiciary Committee

Andrew Ironside, Chief Counsel, Assembly Public Safety Committee

Nora Brackbill, Consultant, Senate Budget and Fiscal Review Committee

Jennifer Kim, Consultant, Assembly Budget Committee

Kala Tailor, Committee Secretary, Assembly Appropriations Committee

Lyndsay Mitchell, Consultant, Assembly Republican Office of Policy & Budget

Gary Olson, Consultant, Assembly Republican Office of Policy & Budget

Daryl Thomas, Consultant, Assembly Republican Office of Policy & Budget

Cory T. Jasperson, Director, Governmental Affairs, Judicial Council

Zlatko Theodorovic, Director, Budget Services, Judicial Council

Fran Mueller, Deputy Director, Budget Services, Judicial Council

Donna Newman, Manager, Budget Services, Judicial Council

Jason Haas, Supervisor, Budget Services, Judicial Council

Alona Daniliuk, Administrative Coordinator, Governmental Affairs, Judicial Council



JUDICIAL COUNCIL of CALIFORNIA

455 Golden Gate Avenue
San Francisco, CA 94102-3688
Tel. 415-865-4200
Fax 415-865-4205
courts.ca.gov

HON. PATRICIA GUERRERO
Chief Justice of California
Chair of the Judicial Council

HON. BRAD R. HILL
Chair, Executive and Planning Committee

HON. STACY BOULWARE
EURIE
Chair, Legislation Committee

HON. JOAN K. IRION
Chair, Rules Committee

HON. MARIA D. HERNANDEZ
Chair, Technology Committee

HON. ANN C. MOORMAN
Chair, Judicial Branch Budget Committee
Chair, Litigation Management Committee

Hon. Maria Lucy Armendariz
Hon. Bunmi O. Awoniyi
Hon. Carol A. Corrigan
Hon. Charles S. Crompton
Hon. Judith K. Dulcich
Hon. Maureen F. Hallahan
Ms. Rachel W. Hill
Hon. Ash Kalra
Ms. Gretchen Nelson
Hon. Ricardo R. Ocampo
Mr. Craig M. Peters
Hon. Michael Rhoads
Ms. Dena Stone
Hon. Thomas J. Umberg
Hon. Tamara L. Wood

ADVISORY MEMBERS
Ms. Kate Bieker
Hon. Ryan Davis
Mr. Charles Johnson
Hon. Jeffrey C. Kauffman
Hon. Patricia L. Kelly
Mr. Darrel E. Parker
Mr. David W. Slayton

MS. MICHELLE CURRAN
Administrative Director
Judicial Council

Report title: *Receipts and Expenditures From Local Courthouse Construction Funds for Fiscal Year 2024–25*

Statutory citation: Government Code section 70403

Date of report: December 16, 2025

The Judicial Council has submitted a report to the Legislature for fiscal year (FY) 2024–25 in accordance with Government Code section 70403.

The following summary of the report is provided under the requirements of Government Code section 9795.

Under Government Code section 70403(d), the Judicial Council is required to submit an annual report to the Legislature detailing the status of local courthouse construction funds as reported by the counties. Counties retaining funds for debt repayment are required to submit a report including the beginning and ending balances, revenues, and expenditures for the fiscal year. County reports are due within 90 days after the end of each fiscal year to both the Judicial Council and the California Department of Finance.

The annual report for FY 2024–25 reflects a total of 19 counties that were required to submit their reports detailing activity in their local courthouse construction funds. Of these counties, 18 submitted their required revenue and expenditure data, with the exception of Lassen County, which has not submitted a report since FY 2019–20. Collectively, the 18 counties reported total receipts of \$23.6 million and expenditures of \$26.3 million from these funds during the fiscal year.

The full report can be accessed on the “Reports to the Legislature” webpage at [courts.ca.gov/news-reference/reports-publications/reports-*legislature*](http://courts.ca.gov/news-reference/reports-publications/reports-legislature).

A printed copy of the report may be obtained by calling 415-865-8777.



Receipts and Expenditures From Local Courthouse Construction Funds for Fiscal Year 2024–25

December 2025



Judicial Council of California

JUDICIAL COUNCIL OF CALIFORNIA

Hon. Patricia Guerrero

*Chief Justice of California and
Chair of the Judicial Council*

Michelle Curran

*Administrative Director
Judicial Council*

BUDGET SERVICES

Zlatko Theodorovic

Director

Donna Newman

Manager

Becky Porter

*Senior Fiscal Analyst
Primary Author of Report*

Local Courthouse Construction Funds

A local courthouse construction fund is a specialized fund established by a county's board of supervisors to support the development and improvement of court-related facilities. Authorized under Government Code section 76100, this fund is designated for the acquisition, rehabilitation, construction, and expansion of courthouse buildings. The revenue for the fund is generated from specified penalties and fees, as outlined in the county resolution. The revenues are collected and maintained in a separate account by the county treasurer.

Local courthouse construction funds were established when counties were responsible for court-related facilities. The funds provided a reliable and consistent source of capital for courthouse projects, enabling counties to meet legal infrastructure standards and ensure that facilities were safe, functional, and accessible to the public. When the responsibility for trial court facilities transferred from the counties to the state in 2002, the continued use of these funds was approved on a one-time basis to fund the outstanding debt and lease obligations related to prior projects.

For the fiscal year (FY) 2024–25 reporting period, there are 19 local courthouse construction funds that are used by the counties to pay off debt from prior courthouse construction or improvement projects.

County Reporting on Local Courthouse Construction Funds

Reporting Requirements

The Trial Court Facilities Act of 2002 (Sen. Bill 1732 (Escutia); Stats. 2002, ch. 1082) transferred responsibility for trial court facilities from the counties to the state and established a framework for funding, maintenance, and oversight of courthouse infrastructure. Under this act, counties must report the amounts received and spent from their local courthouse construction funds.

Under Government Code section 76100, counties can use these funds to pay off debt incurred from courthouse construction or improvement projects. If a county continues to use these funds for debt repayment, the county must submit an annual update to both the Judicial Council and the California Department of Finance within 90 days after the end of each fiscal year.

Under Government Code section 70403(d), the Judicial Council is required to submit an annual report to the Legislature detailing the status of local courthouse construction funds as reported by the counties. Additionally, Government Code section 70402(a) requires the transfer of any remaining funds in a county's local courthouse construction fund to the State Court Facilities Construction Fund under certain conditions. The transfer must occur:

1. Upon completion of the transfer of court facility responsibility from the county to the Judicial Council, or after December 31, 2009, whichever is later, provided that no courthouse-related debt remains; or

2. Upon full repayment of any courthouse-related debt, if such debt was being paid using the local courthouse construction fund.

Local Courthouse Construction Fund Annual Reports

Each year, counties are required to report on the status of their local courthouse construction funds, including the beginning and ending balances, revenues, and expenditures for the fiscal year. These reports are reviewed by Judicial Council staff to ensure that counties comply with applicable regulations. This review process includes determining whether a county still carries any courthouse-related debt and verifying that all spending aligns with the permissible uses outlined in Government Code section 76100.

If any expenditures are found to be unauthorized, the Judicial Council notifies both the county and the California Department of Finance, specifying the amount that must be repaid to the state under Government Code section 70403(d). For FY 2024–25, no counties were found to owe repayments under this provision, indicating full compliance.

Courthouse Construction Funds for FY 2024–25

As of June 30, 2025, a total of 41 counties have officially closed their local courthouse construction funds in accordance with current law. Of these, 39 counties completed the closeout process in prior reporting periods by updating their boards of supervisors’ resolutions and transferring all remaining funds to the State Court Facilities Construction Fund.

During the FY 2024–25 reporting period, two counties finalized their closeout activities:

- **Glenn County** ceased the collection of courthouse construction funds by updating its board of supervisors’ resolution. Judicial Council staff is currently working with the county to transfer the remaining balance.
- **Ventura County** updated its board of supervisors’ resolution and transferred \$4.1 million to the State Court Facilities Construction Fund after completing all project commitments.

Alameda and Lassen Counties have already paid off their courthouse-related debt in prior reporting periods. However, they have not yet completed the final administrative steps required to officially close out their courthouse construction funds. Judicial Council staff continue to assist both counties through this closeout process. Despite having resolved their debt obligations, Alameda and Lassen—along with 15 other counties—are still required to submit annual reports on their courthouse construction funds.

This ongoing reporting requirement applies to counties that maintain outstanding courthouse-related debt or have not finalized the necessary closeout activities with their respective boards of supervisors. Until each county’s board of supervisors passes a revised resolution and any remaining balances in their courthouse construction funds are remitted to the State Court Facilities Construction Fund, they must continue to report annually on the amounts received and spent from these funds.

County Reporting of Revenue and Expenditures for FY 2024–25

For FY 2024–25, a total of 19 counties were required to submit their reports detailing activity in their local courthouse construction funds. Of these counties, 18 submitted their required revenue and expenditure data, with the exception of Lassen County, which has not submitted a report since FY 2019–20. These reports, included in Appendix A, were reviewed by Judicial Council staff to ensure compliance with Government Code section 70403(b).

Collectively, the 18 counties¹ reported total receipts of \$23.6 million and expenditures of \$26.3 million from these funds during the fiscal year. This indicates that spending exceeded revenue by \$2.7 million, reflecting a net drawdown of available resources for funding courthouse-related debt.

County Reporting for Prior Reporting Periods

Based on the reports submitted by the counties for FY 2024–25, there are no changes to previously reported receipts and expenditures. All county submissions comply with the statutory reporting requirements.

Reports from previous fiscal years are available on the California Courts website’s “Reports to the Legislature” webpage at courts.ca.gov/news-reference/reports-publications/reports-legislature.

Appendix

1. Appendix A: *County Reporting for the Period July 1, 2024 to June 30, 2025: Local Courthouse Construction Funds Under Government Code Section 70403*

¹ The statewide totals in this report do not include data from Lassen County.

County Reporting for the Period
July 1, 2024 to June 30, 2025
Local Courthouse Construction Funds Under Government Code Section 70403
APPENDIX A

County	Revenues for Period <i>(as reported by county)</i>	Expenditures for Period <i>(as reported by county)</i>	Balances Remitted to State Court Facilities Construction Fund	Bonded Indebtedness <i>(indicated in report)</i>
Complete¹				
Glenn	\$ 78,997	\$ 0	\$ 0	Concluded 2023
Ventura	758,301	0	4,084,523	Concluded 2019
In Progress — Current Bonded Indebtedness²				
1 Amador	16,870	13,378		x
2 Contra Costa	736,777	185,401		x
3 Los Angeles	8,601,000	15,484,000		x
4 Merced	261,515	257,374		x
5 Monterey	417,339	417,339		x
6 Placer	193,169	549,505		x
7 Riverside	5,460,183	4,179,253		x
8 Sacramento	824,966	880,341		x
9 San Diego	1,149,119	1,708,725		x
10 San Luis Obispo	431,747	310,053		x
11 San Mateo	1,488,121	1,136,890		x
12 Santa Clara	784,151	551,500		x
13 Santa Cruz	105,751	0		x
14 Solano	295,192	220,051		x
15 Stanislaus	291,573	427,401		x
Concluded Bonded Indebtedness³				
16 Alameda	1,753,547	0		Concluded 2023
17 Lassen				Transferred 2012 ⁴
TOTALS	\$ 23,648,318	\$ 26,321,211	\$ 4,084,523	

Notes:

1. Closed out in accordance with current law.
2. Bonded indebtedness: approved project underway.
3. Bonded indebtedness is complete; Judicial Council staff is working with counties to remit their Courthouse Construction Fund balances to the State Court Facilities Construction Fund.
4. Completion of the transfer of court facility responsibility from the county to the Judicial Council.